#### IN THE TRIAL COURTS FOR THE STATE OF ALASKA

In the Matter of:	)
DELAVATION AND CHORENGION OF	′
RELAXATION AND SUSPENSION OF	•
VARIOUS COURT RULES BASED ON	)
THE COVID-19 PANDEMIC	)
	)

# FIRST UPDATED PRESIDING JUDGE'S STATEWIDE ADMINISTRATIVE ORDER GOVERNING RELAXATION AND SUSPENSION OF VARIOUS COURT RULES BASED ON THE COVID-19 PANDEMIC

## April 3, 2020

- 1. In response to the public health emergency caused by coronavirus pandemic, the Alaska Supreme Court issued Order No. 1957 and the Chief Justice issued Special Order No. 8131. These orders direct that various court rules be relaxed or suspended so that the trial court operations can be conducted in a manner that both protects the rights and liberties of the parties and ensures the safety of court personnel, litigants, and the public. In addition, the presiding judges are authorized to issue further orders consistent with these Orders.
- 2. The chief justice has suspended all superior court and district court proceedings through April 3, 2020, except the following priority hearings:
  - a. Arraignments;
  - b. Felony first appearances;
  - c. Bail hearings;
  - d. Change of plea and sentencing hearings;
  - e. Adjudication and disposition hearings on petitions to revoke probation;
  - f. Habeas corpus applications;
  - g. CINA temporary custody and permanency hearings;

This list is construed in paragraph 5, below.

Presiding Judge Statewide Administrative Order Governing Relaxation and Suspension of Various Court Rules Based on the COVID-19 Pandemic Page 1 of 12

- h. CINA hearings for review of secure residential psychiatric placement;
- i. Mental health evaluation, involuntary commitment, and psychotropic medication proceedings;
- j. Domestic violence proceedings;
- k. Alcohol and drug commitment proceedings;
- 1. Quarantine and isolation proceedings;
- m. Juvenile delinquency arraignment and detention hearings;
- n. Search warrant and arrest warrant proceedings; and
- o. Temporary guardianship and conservatorship proceedings.

# **Presiding Judge Authority**

3. The presiding judges seek to provide uniform guidance to litigants, counsel, and court staff throughout the state. The presiding judges are mindful of the growing backlog of cases and the benefits to be gained by allowing some additional matters to proceed by telephonic hearings or written stipulations, especially if dispositive orders are possible, in order to reduce the number of cases that must be reactivated later. They are also mindful of the stress placed upon the reduced court staff by additional hearings.

In anticipation of continuing developments, the presiding judge will review this order at least every two weeks.

Pursuant to Alaska Supreme Court Order No. 1957, Special Order No. 8131 of the Chief Justice, any subsequent amendments to it, and any superseding Special Orders,

#### IT IS HEREBY ORDERED:

# Suspension of Superior Court and District Court Proceedings

4. All trial court proceedings and civil marriage ceremonies are suspended through May 31, 2020, except those priority hearings identified in the Special Order of the Chief Justice.

- 5. The presiding judges construe the Special Order of the Chief Justice to mean that the list of priority hearings includes the following:
- a. arraignments includes those on a petition to revoke felony probation, but not those for failure to comply with community work service or programs such as ASAP;
- b. among the permitted CINA hearings are placement review hearings and the registration and confirmation of tribal court orders under CINA Rule 24 and expedited enforcement of tribal court orders under CINA Rule 25;
- c. domestic violence hearings include those for stalking and sexual assault protective orders and for elder fraud protective orders. Tribal court domestic violence orders will be registered during any suspension;
- d. permitted criminal hearings include telephonic competency hearings.

  Appearances
- 6. Civil cases. All attorneys, parties, witnesses, and other participants shall appear by telephone or videoconference. In all civil cases, parties may appear through their attorney.
- 7. Criminal cases. Attorneys, witnesses, and other participants are required to appear by telephone or videoconference. Defendants are also required to appear by telephone or videoconferencing for all proceedings, except sentencings. Defendants may consent to appear by telephone or videoconference for sentencings.
- 8. Victims. Persons who qualify as "victims" under Alaska statue and a reasonable number of family and/or other supporters may attend court proceedings in the

related case by telephone or videoconference. If the defendant attends a sentencing in person, then persons who qualify as "victims" under Alaska statue and a reasonable number of family and/or other supporters may attend in person.

9. Seating. The judicial officer presiding over a hearing with persons present in the courtroom shall assure that proper social distancing is observed.

# Filings by Email, Electronic Signatures, Notarization, and Electronic Service

- 10. Parties are authorized to file documents by email or mail in all case types. If email is unavailable at a court location or for a particular case type, then filing by fax or mail is permitted. Attorneys and self-represented persons are authorized to sign a document by typing "s/[name]/" on the signature line. Parties may supply necessary notarized documents at a later time.
- 11. All filing should be made electronically to the greatest degree practical. The clerks of court shall distribute and publish the appropriate email filing addresses as necessary to facilitate email filing. If electronic filing is not practical or not permitted by the rule, such as in the case of commencement of a case, then in person court filing is permitted. The clerks of court may establish drop box filing systems or other transactional safeguards to reduce personal interaction.
- 12. Civil Rule 5 service should be made electronically, without the necessity of the consent of a party. All parties with an operational email address must provide that address to the court and to the opposing party for purposes of service and distribution. If a party has no functioning email address, then service and distribution by mail is

permitted.

#### **Extended Deadlines**

13. Filing deadlines in all cases are extended to May 1, 2020 in pending suspended cases. Litigants may file in advance of deadlines.

## Criminal Cases Generally

- 14. In-custody defendant transports are restricted to in-person court appearances as defined in paragraph 7, above. Presiding judges may authorize transport if telephonic or video conferencing capacity is unavailable.
- 15. Criminal hearings proceeding by way of telephone or video conference, to the greatest degree practical, must include a procedure by which the defendant may confer with the defense attorney in private. If such a conference is necessary, but not possible, the hearing shall be continued, unless the defendant consents to proceeding.

# Grand Jury and Preliminary Hearings in Felony Criminal Cases

16. Grand juries are suspended through May 31, 2020. Criminal Rule 5(e)(4) is tolled during any suspension or limitations of grand juries. When the suspension or limitation is lifted, Criminal Rule 5(e)(4) is tolled for at least an additional 30 days to permit an orderly transition and scheduling. Rule 5(e)(4) will be further tolled for a reasonable time thereafter as necessary to accommodate the availability of witnesses, counsel, the court, and jurors in consideration of the accumulated backlog.

# **Jury Trials in Criminal Cases**

17. Jury trials are suspended through May 31, 2020. Trials currently underway may continue but no new trial may begin during the current or any further suspension.

Presiding Judge Statewide Administrative Order Governing Relaxation and Suspension of Various Court Rules Based on the COVID-19 Pandemic Page 5 of 12

18. Criminal Rule 45 is tolled during any suspension or limitations on jury trials. When the suspension or limitation is lifted, Criminal Rule 45 is tolled for at least an additional 30 days to permit an orderly transition and scheduling. Rule 45 will be further tolled for a reasonable time thereafter as necessary to accommodate the availability of witnesses, counsel, the court, and jurors in consideration of the accumulated backlog.

#### Petitions to Revoke Probation

19. At an arraignment on a petition to revoke probation permitted by paragraph 2.h. above, the defendant may enter a denial before any judicial officer. If the petition is based upon an alleged new crime, then no further proceedings will be scheduled on the merits of the petition until the new offense is resolved, except for bail hearings or as specifically ordered by the trial court judge for good cause shown.

## Search and Arrest Warrant Applications

20. Search and arrest warrant applications shall continue during any suspension. All warrant applications should be made by written affidavit to the greatest degree practicable. Applications by telephone are also acceptable as necessary. The use of in–person warrant applications is discouraged, but not prohibited. Officers seeking a warrant by email application and affidavit should provide a telephone number where the officer may be reached if the judicial officer has questions about the application.

## Juvenile Proceedings

21. Juvenile detention hearings will be held according to the time standards established by statute. Dispositions and stipulated adjudications may take place by telephone or video conference. Jury trials in juvenile cases are subject to the same general suspensions as adult criminal trials.

#### Minor Offenses

22. Minor offense cases are suspended through May 31, 2020.

#### Mental and Alcohol Commitments

23. Title 47 involuntary commitment and medication petitions and alcohol commitment petitions will be heard according to time standards set by statute. However, there will be no jury trials.

# Quarantine Hearings

24. Testing, isolation, and quarantine petitions pursuant to AS 18.15. 375 and .385 will be heard according to time standards set by statute.

# Guardianship and Conservatorship Cases

25. Emergency guardianship and conservatorship cases will be heard according to time standards set by statute. Any applicable time standards set by court rule are enlarged, consistent with the welfare of the respondent.

# Child Custody and Domestic Relations Cases

26. Child custody and domestic relations cases will not be heard during any suspension, except on an emergency basis. Any requirement for an in-person parenting

Presiding Judge Statewide Administrative Order Governing Relaxation and Suspension of Various Court Rules Based on the COVID-19 Pandemic Page 7 of 12

class is suspended and replaced by the requirement that the parent attend an equivalent on line parenting class.

- 27. In response to inquiries from judges and members of the family law practitioners the presiding judges adopt the following general guidelines for child custody cases affected by the current public health emergency:
- a. Many custodial schedules are tied to the school year. Now that schools have been indefinitely suspended, parties should maintain the school schedule, unless they can agree upon a new schedule. The triggering of what would be the summer schedule will depend upon whether the school year is resumed during part of the normal summer.
- b. If a parent is self-quarantined with the children, the parties should follow the existing schedule unless they agree to a new schedule.
- c. If a parent is quarantined at a time when the children are with the other parent, then the children will remain with the non-quarantined parent until the quarantined parent is released from the quarantine. The formerly quarantined parent would then be entitled to a day-for-day make up period.
- d. If a parent has tested positive for the virus, then the parties should follow the advice of their health care providers concerning the custody of any children.
- e. Parents should avoid traveling out of state because of a possible quarantine upon the return to Alaska. Parents should avoid taking the children out of Alaska.

f. Parents may not make unilateral changes in the custody and visitation schedule.

However, it should be emphasized that this is merely guidance. Parents are encouraged to resolve their own unique problems. They should write down any agreements in an email or text to avoid confusion about the terms. If individuals need a judge to make a decision, they must expect abnormal delays in the response to motions or the scheduling of hearings.

## Civil Cases and Appeals

28. Hearing in other civil cases and appeals are suspended. The time standards for civil cases and appeals are enlarged.

#### **Evictions**

- 29. Eviction hearings will not be heard during any suspension.
- 30. Trial court judges may find good cause to stay an outstanding eviction order based on the current public health emergency. If a tenant is subject to a quarantine order or is self-quarantined pursuant to public health guideline or doctor's recommendation, then the eviction should be stayed.

#### Child in Need of Aid Cases

31. In CINA cases hearings concerning temporary custody, permanency, placement review, and review of secure residential psychiatric placement shall proceed according to statutory timelines. Parties are encouraged to resolve issues by stipulation or motions without hearings.

Presiding Judge Statewide Administrative Order Governing Relaxation and Suspension of Various Court Rules Based on the COVID-19 Pandemic Page 9 of 12

32. Registration and confirmation of tribal court orders under CINA Rule 24 and expedited enforcement of tribal court orders under CINA Rule 25 shall proceed. Rule 24 and 25 petitions shall be filed by email. Service and distribution by a court or the tribe may be by email.

## **Emergency Exceptions and Limited Scheduling Hearings**

33. Emergency situations in cases not on the list of priority hearings may be considered on a case-by-case basis by the assigned trial court judge. Consistent with available staffing levels, judicial officers may hold telephonic hearings on a limited basis to address urgent matters, finalize an issue or when a scheduling or status conference will promote greater efficiencies.

## Effect of Prior Statewide, District and Local Pandemic Orders

34. This Order supersedes all prior statewide, district, and local pandemic orders of presiding or deputy presiding judges.

## **Future District Pandemic Orders**

35. The presiding judge of a district may issue district and local orders that address unique or limited circumstances.

#### **Termination Date**

36. This Order will remain in effect until terminated by order of the presiding judges, the Chief Justice, or the Alaska Supreme Court.

Dated at Ketchikan, Alaska this 3rd day of April 2020.
Trevor N. Stephens Presiding Judge First Judicial District
Dated at Kotzebue, Alaska this 3rd day of April 2020.
Paul A. Roetman Presiding Judge Second Judicial District
Dated at Anchorage, Alaska this day of April 2020.
William F. Morse Presiding Judge Third Judicial District
Dated at Fairbanks, Alaska this 32 day of April 2020.
Michael MacDonald Presiding Judge Fourth Judicial District

Distribution:

Chief Justice Joel Bolger
Administrative Director Stacey Marz
Area Court Administrator Carol McAllen
Judicial Officers Statewide
Court Rules Attorney
Clerks of Court Statewide
Alaska Bar Association
Dept of Corrections
Attorney General's Office Paul Miovas
Public Defender Samantha Cherot
Office of Public Advocacy James Stinson
Dept of Public Safety